To: The Secretary of the Navy.

SUBJECT: Joint Army and Navy Basic War Plan - Green No. 2.

The Joint Board forwards herewith a proposed Joint Army and Navy Basic War Plan - Green No. 2, with recommendation for its approval.

E. H. MUSTIN
Admiral, U.S. Navy,
Senior Member.
JOINT ARMY AND NAVY BASIC WAR PLAN - GREEN NO. 2.

I. PURPOSE.

1. The political purpose sought by this Plan is to force the establishment in Mexico of a Federal Government which is satisfactory to the United States and the foreign policies of which will be in harmony with the interests and foreign policies of the United States.

2. Based on the foregoing political purpose, the military purpose of this Plan is the use of the armed forces of the United States to overthrow the present existing Federal Government of Mexico and to control Mexico City until a government satisfactory to the United States has been set up.

II. LINE OF ACTION.

3. Under existing internal political conditions in Mexico, it appears that the foregoing purpose can best be initiated by depriving the existing Federal Government of munitions of war from outside sources, interrupting the receipt of its revenues as far as practicable, driving it from Mexico City and accomplishing its overthrow. Wide publicity as to the object of the military operations may reduce Mexican resistance by influencing the Mexican people to give allegiance to a new Federal Government.

4. The United States should declare a state of war against Mexico and establish a blockade, in order to interrupt the entrance of munitions of war and the receipt of revenues. In the event that a state of war is not declared to exist, blockade operations are limited to such "peaceful blockade" as is authorized by the President, together with such naval occupation of ports as the President may specifically authorize. An embargo against shipment of arms from the United States shall be declared by N-day. Because of political considerations, occupation of the country will be the minimum which will guard the border defensively and accomplish the tasks under this Plan.

III. MISSIONS.

5. The joint mission of the Army and the Navy is the expeditious overthrow of the existing Federal Government of Mexico by military operations limited generally to those against Mexican Federal forces.

6. The Army mission is, while protecting the border defensively and capturing Mexico City, to overthrow the existing Federal Government of Mexico at the earliest practicable date.

7. The Navy mission is to assist the Army in overthrowing the existing Federal Government of Mexico.

IV. TASKS.

8. The Regular Army and Navy, with increased enlistment authorized, are considered initially sufficient for their respective tasks.
9. Army. While supporting, where practicable, Mexican factions hostile to the existing Federal Government, and while restricting, as far as practicable, the employment of military force against any but Mexican Federal forces, the following tasks are defined for the Army under its mission:

a. Defensive protection of the border, occupation of Mexican territory being the minimum consistent with safety.

b. Expeditious relief of the Navy in the beachhead at Vera Cruz by one reinforced Infantry Brigade.

c. Invasion of Mexico via Vera Cruz, with the objectives of capturing Mexico City and pursuing and overthrowing the existing Federal Government.

d. Transportation of Army forces to Vera Cruz and evacuation therefrom.

10. Navy. The Navy tasks under its mission are:

a. Security of sea communications for the Army, including the expeditious seizure of Vera Cruz.

b. Support of Army in its landing at Vera Cruz.


d. Blockade of ports against munitions of war and interruption of railway communications to Guatemala.

e. Employment with the Army in its march on Mexico City of such air units and other naval elements as are desired by the Army and considered available by the Navy.

V. ORGANIZATION AND COMMAND.

11. The War Department shall make initially available an Expeditionary Force of the Regular Army of two corps of two infantry divisions each, plus one cavalry division, plus auxiliary troops, which will be commanded by an Army officer named by the President as Commander, Seventh Army. Troops for the protection of the border will be assigned to the VIII and IX Corps Areas.

12. The Navy Department shall make available for operations in Mexican waters such forces as are required to carry out the Navy mission. All forces to be under the Commander-in-Chief, U. S. Fleet, who will designate a representative to be at the station of the Army Commander.

13. Command of the beachhead at Vera Cruz shall pass from the Navy to the Army when one reinforced brigade is ashore.
Synopsis of Variation A Special Plan Yellow

I. Purpose.

To meet an emergency requiring the prompt relief of American nationals in Shanghai, China.

II. General Nature of Plan.

Plan contemplates the dispatch of troops from Oahu and West Coast ports (and possibly from Manila) as rapidly as available shipping will permit.

Vessels for the movement will be obtained by hire. Conversions of vessels will be restricted to such as can be effected without delaying the departure of troops.

III. Troops to be dispatched.

1. From Oahu -

A reinforced brigade, at authorized peace strength. Aggregate strength 250 officers and approximately 5000 enlisted men. For details see W.P.D. Memorandum herewith, approved by the Chief of Staff, January 27, 1927.

2. From Continental United States -

Third Division (less certain units) plus certain auxiliary units, to be brought to peace strength to the extent that it can be done without delaying embarkation. Probable approximate strength 474 officers and 7800 enlisted men. For details see Mobilization Plan herewith, approved by the Chief of Staff, February 4, 1927.

3. From the Philippine Islands -

Decision to be made at the time of the occurrence of the emergency, as to the American troops, if any, to be dispatched from the Philippine Islands. No Filipino troops to be dispatched.
January 27, 1927.

MEMORANDUM FOR THE CHIEF OF STAFF:

Subject: Utilization of Troops of the Hawaiian Garrison to meet an emergency in China.

1. Intelligence reports indicate that an emergency may occur in the region about Shanghai, China, demanding the employment of United States troops.

2. The Yellow Plan provides that there be sent to China -

   From the Philippines - a reinforced brigade.
   " United States - 1 Div. (Contingent B)
   1 Corps of 2 Divs., and 2 reinf. brigades (Contingent C).

3. The situation may become so acute as to warrant and necessitate the immediate dispatch to China of a portion of the Hawaiian Garrison on ships unconverted to transport use. By resorting to this method a time saving of eight or more days can be effected in the delivery of troops in China, as compared to the movement of Contingent "B" from the Pacific Coast if made by the same method.

4. The feasibility of the movement is dependent on the availability of ships at Honolulu or San Francisco and their prompt procurement.

   Special Plan Yellow (Legislative Annex) provides for a joint resolution "Declaring the Existence of a National Emergency". This resolution will not empower the President to requisition shipping and in consequence the procurement of shipping will be on the basis of such agreements as can be made with the shipping lines. Notwithstanding this handicap it is believed that vessels can be secured at Honolulu or San Francisco in numbers requisite for the movement of the force contemplated. The schedule of trans-Pacific sailings indicates that in any ten day period there will be shipping available at Honolulu for an average of 700 officers and 4000 enlisted.

5. Troops designated for China from the Hawaiian Garrison must be supplied with woolen clothing. Temperature at Shanghai varies from 140 to 900; average temperature, January 370, February 390, March 460.
6. The following troops are available:

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<thead>
<tr>
<th></th>
<th>Officers</th>
<th>Enlisted</th>
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<tbody>
<tr>
<td>The Hawaiian Division</td>
<td>466</td>
<td>8,733</td>
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<tr>
<td>2 Regts. Coast Arty. which can</td>
<td>28</td>
<td>603</td>
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<td>be employed as Infantry ....</td>
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<tr>
<td>5th Composite Air Group</td>
<td>56</td>
<td>729</td>
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<tr>
<td><strong>Total</strong></td>
<td><strong>550</strong></td>
<td><strong>10,265</strong></td>
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<tr>
<td><strong>AGGREGATE STRENGTH HAWAIIAN GARRISON</strong></td>
<td><strong>700</strong></td>
<td><strong>13,500</strong></td>
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7. **RECOMMENDATIONS.**

In the event that the emergency is such that troops must be sent from Hawaii, it is recommended:

a. That the force consist of the following units at authorized peace strength (Aggregate 240 officers, 4,932 enlisted):

1 Infantry Brigade
1 Regt. F.A. of 1 Bn. 75 m/m (3 Btrys) and
1 Bn. 155 m/m (1 Gun Btry)(1 How. Btry.)
1 Regt. Engineers (less 1 Battalion)
1 Tank Co.
1 Gas Co.
1 Observation Flight
1 Signal Co.
1 Ordnance Co., Maintenance
1 Motor Transport Co.
1 Ambulance Co. (Motor)
1 Hospital Co.

and such minor units or detachments as, in the judgment of the Commanding General, Hawaiian Department, are necessary to assure a properly balanced force.

b. That arrangements for the procurement of shipping and the movement of this force be made by the Quartermaster General when so directed.

c. That woolen clothing for this force be shipped at once to Hawaii without requisition.

d. That these troops be considered as an additional force to meet the Second Phase - Emergency B - Special Plan Yellow, and be termed Contingent "HD".
That the equipment, supply and maintenance of this force be governed by the provisions of Special Plan Yellow.

That the Adjutant General, when Special Plan Yellow is ordered to be put into execution, send the following secret code message to the Commanding General, Hawaiian Department:

Acute emergency demands immediate dispatch to Shanghai, China, on ships unconverted to transport use, of the following troops of your Command: One Infantry Brigade, one Regiment Field Artillery of one Battalion of three Batteries 75 m/m and one Battalion of one Battery 155 m/m guns and one Battery 155 M/M Howitzers, one Regiment Engineers less one Battalion, one Tank Company, one Gas Company, one Observation Flight, one Signal Company, one Ordnance Company, Maintenance, one Motor Transport Company, one Ambulance Company, Motor, one Hospital Company and such minor units or detachments as in your judgment are necessary to assure a properly balanced force. Designate a major general to command. Troops to be raised to authorized peace strength by transfers from other organizations of your command. Aggregate strength approximately 250 officers and 5000 enlisted. These troops will be considered as an additional force to meet Second Phase, Emergency "B", Special Plan Yellow, and will be termed Contingent "HD". The Quartermaster General is charged with the procurement of shipping and the movement of this force. Special information will be furnished by The Quartermaster General with reference to the procurement and availability of shipping. The details of the composition of this force, the priority of movement and the equipment and initial supply are charged to you. Equipment, supply and maintenance of this force to be governed by the provisions of Special Plan Yellow, two copies of which have been transmitted to you.

HARRY A. SMITH,
Major General,
Assistant Chief of Staff, WD.

Concurrences:
The Assistant Chief of Staff, G-3: (M.C.)
The Assistant Chief of Staff, G-4: (S.W.S.) except that G-4 believes that greater efficiency and fewer complication will result if troops to be sent are selected from units designated from Contingent B, Yellow Plan.

Jan. 27, 1927
Approved
By Order of the Secretary of War
(Signed) C. P. SUMNER ALL
Major General, Chief of Staff.