

planning concerned with functions assigned herein will be effectively coordinated. He shall also maintain relations with the appropriate industries to foster mutual understanding of Federal emergency plans.

SEC. 8. *Research.* Within the framework of over-all Federal research objectives, the Secretary shall supervise or conduct research directly concerned with carrying out emergency preparedness responsibilities, designate representatives for necessary ad hoc or task force groups, and provide advice and assistance to other agencies in planning for research in areas involving the interests of the Department of Agriculture.

SEC. 9. *Functional Guidance.* The Secretary, in carrying out the functions assigned in this order, shall be guided by the following:

(a) *Interagency cooperation.* The Secretary shall assume the initiative in developing joint plans for the coordination of emergency food resources of those departments and agencies which have the responsibility for any segment of such activities. He shall utilize to the maximum those capabilities of other agencies qualified to perform or assist in the performance of assigned functions by contractual or other agreements.

(b) *Presidential coordination.* The Director of the Office of Emergency Planning shall advise and assist the President in determining policy for, and assist him in coordinating the performance of functions under this order with the total national preparedness program.

(c) *Emergency planning.* Emergency plans and programs, and emergency organization structure required thereby, shall be developed as an integral part of the continuing activities of the Department of Agriculture on the basis that it will have the responsibility for carrying out such programs during an emergency. The Secretary shall be prepared to implement all appropriate plans developed under this order. Modifications and temporary organizational changes, based on emergency conditions, will be in accordance with policy determination by the President.

SEC. 10. *Emergency Actions.* Nothing in this order shall be construed as conferring authority under Title III of the Federal Civil Defense Act of 1950, as amended, or otherwise, to put into effect any emergency plan, procedure, policy, program, or course of action prepared or developed pursuant to this order. Such authority is reserved to the President.

SEC. 11. *Redelegation.* The Secretary is hereby authorized to redelegate within the Department of Agriculture the functions hereinabove assigned to him.

SEC. 12. *Prior Actions.* To the extent of any inconsistency between the provisions of any prior order and the provisions of this order, the latter shall control. Emergency Preparedness Order No. 1 (heretofore issued by the Director, Office of Civil and Defense Mobilization) (26 F.R. 651-652), is hereby revoked.

JOHN F. KENNEDY

THE WHITE HOUSE,  
February 16, 1962.

[F.R. Doc. 62-1804; Filed, Feb. 19, 1962; 10:46 a.m.]

### Executive Order 10999

#### ASSIGNING EMERGENCY PREPAREDNESS FUNCTIONS TO THE SECRETARY OF COMMERCE

By virtue of the authority vested in me as President of the United States, including authority vested in me by Reorganization Plan No. 1 of 1958 (72 Stat. 1799), it is hereby ordered as follows:

SECTION 1. *Scope.* The Secretary of Commerce (hereinafter referred to as the Secretary) shall prepare national emergency plans and develop preparedness programs covering:

(a) Development and coordination of over-all policies, plans, and procedures for the provision of a centralized control of all modes of transportation in an emergency for the movement of passenger and freight traffic of all types, and the determination of the proper appor-

tionment and allocation of the total civil transportation capacity, or any portion thereof, to meet over-all essential civil and military needs.

(b) Federal emergency operational responsibilities with respect to: highways, roads, streets, bridges, tunnels, and appurtenances; highway traffic regulation; allocation of air carrier aircraft for essential military and civilian operations; ships in coastal and intercoastal use and ocean shipping, ports and port facilities; and the Saint Lawrence Seaway; except those elements of each normally operated or controlled by the Department of Defense.

(c) The production and distribution of all materials, the use of all production facilities, the control of all construction materials, and the furnishing of basic industrial services except the following:

(1) Production and distribution of and use of facilities for petroleum, solid fuels, gas, and electric power;

(2) Production, processing, distribution and storage of food resources and the use of food resource facilities for such production, processing, distribution, and storage;

(3) Domestic distribution of farm equipment and fertilizer;

(4) Use of communications services and facilities, housing, and lodging facilities, and health and welfare facilities;

(5) Production, and related distribution, of minerals defined as all raw materials of mineral origin (except petroleum, gas, solid fuels, and source materials as defined in the Atomic Energy Act of 1954, as amended) obtained by mining and like operations and processed through the stages specified, and at the facilities designated in an agreement between the Secretary of Commerce and the Secretary of the Interior as being within the emergency preparedness responsibilities of the Secretary of the Interior, and the construction and use of facilities designated as within the responsibilities of the Secretary of the Interior;

(6) Distribution of items in the supply systems of, or controlled by the Department of Defense and the Atomic Energy Commission, and

(7) Construction and use of civil aviation facilities.

(d) Fallout forecasting based on current weather data.

(e) Collection and reporting of census data for emergency planning purposes.

These plans and programs shall be designed to develop a state of readiness in those areas with respect to all degrees of national emergency, including attack upon the United States.

**SEC. 2. *Transportation Planning and Coordination Function.*** The Secretary shall develop long range programs designed to integrate the mobilization requirements for movement of all forms of commerce with all forms of national and international transportation systems including air, ground, water, and pipelines, in an emergency; more particularly he shall:

(a) *Resources and requirements.* Obtain, assemble, analyze, and evaluate data on the requirements of all claimants for all types of civil transportation to meet the needs of the military and of the civil economy. Consolidate, evaluate, and interpret both current and projected resources and requirements data developed by all Federal agencies concerned with moving passengers or cargo by all modes of transportation for the purpose of initiating actions designed to stimulate government and industry actions to improve the peacetime structure of the transportation system for use in an emergency.

(b) *Economic projections.* Conduct a continuing analysis of transportation problems and facilities in relation to long-range economic projections for the purpose of recommending incentive and/or regulatory programs designed to bring all modes of transportation in balance with each other, with current economic conditions, projected peacetime conditions, and with emergency conditions.

(c) *Passenger and cargo movement.* Develop plans and procedures which would provide for the central collection and analysis of pas-

senger and cargo movement demands of both shipper and user agencies as they relate to the capabilities of various transport modes in existence at the time, control or delegate control of the priority of movement of passengers and cargo for all modes of transportation by mode or within a mode and develop policies, standards and procedures for emergency enforcement of controls through the use of means such as education, incentives, embargoes, permits, sanctions, claimancy policies, etc.

(d) *Emergency transportation functions.* In consonance with plans developed by other agencies assigned operational responsibilities in the transportation program, develop plans for and be prepared to provide the administrative facilities for performing emergency transportation functions when required by the President.

SEC. 3. *Transportation Operations Planning Functions.* The Secretary shall develop plans and procedures in consonance with international treaties and in cooperation with other Federal agencies, the States and their political subdivisions to:

(a) *Highways and streets.* Adapt and develop highway and street systems to meet emergency requirements and provide procedures for their repair, restoration, improvement, revision and use as an integral part of the transportation system in an emergency.

(b) *Ocean shipping and ports.* To plan for the operation and control of Federal activities concerned with:

(1) *Shipping allocation.* Allocation of merchant shipping to meet the national requirements including those for military, foreign assistance, and emergency procurement programs, and those essential to the civilian economy. The term "merchant shipping" and the term "ocean shipping" as used herein include all coastwise and intercoastal, and Great Lakes shipping except that solely engaged in the transportation of passenger and cargo between United States ports.

(2) *Ship acquisition.* Provision of ships for ocean shipping by purchase, charter, or requisition, by breakout from the national defense reserve fleet, and by construction.

(3) *Operations.* Operation of ocean shipping directly or indirectly.

(4) *Traffic control.* Provision for the control of traffic through port areas to assure an orderly and continuous flow of such traffic. The term "port area(s)" as used herein includes any zone contiguous to or associated in the traffic network of an ocean or Great Lakes port, or outport location, including beach loading sites, within which facilities exist for the transshipment of persons and property between domestic carriers and carriers engaged in coastal, intercoastal, and overseas transportation.

(5) *Traffic priority.* Administration of priorities for the movement of traffic through port areas.

(6) *Port allocation.* Allocation of available ports and port facilities to meet the needs of the Nation and our allies. The term "port facilities" as used herein includes all port facilities (including the Great Lakes), port equipment including harbor craft, and port services normally used in accomplishing the transfer or interchange of cargo and passengers between ocean-going vessels and other media of transportation or in connection therewith.

(7) *Support activities.* Performance of supporting activities needed to carry out the above functions, such as: ascertaining national requirements for ocean shipping including those for military and other Federal programs and those essential to the civilian economy; maintenance, repair, and arming of ships; recruitment, training, and assignment of officers and seamen; procurement, warehousing, and issuance of ships' stores, supplies, equipment, and spare parts; supervision of stevedoring and bunkering; management of terminals, shipyards, and other facilities; and maintenance, restoration, and provision of port facilities.

(c) *Air carrier civil air transportation.* Develop plans for a national program to utilize the air carrier civil air transportation capac-

ity and equipment, both domestically and internationally, in a national emergency, particularly in the following areas concerned with:

(1) *Requirements.* Obtaining from the Department of Defense, Civil Aeronautics Board, or other agencies, and analyzing requirements for the services of air carrier aircraft for essential military and civilian use.

(2) *Allocation.* Allocation of air carrier aircraft to meet the needs of the Department of Defense for military operations and the Civil Aeronautics Board for essential civilian needs.

SEC. 4. *Production Functions.* Within the areas designated in section 1(c) hereof, the Secretary shall:

(a) *Requirements.* Periodically assemble, develop as appropriate, and evaluate estimated requirements for assigned resources and services taking into account the estimated needs for military, civilian, and foreign purposes. Such evaluation shall take into consideration geographical distribution of requirements in an emergency.

(b) *Resources.* Periodically assess assigned resources available from all sources in order to estimate availability under an emergency situation, analyze resource estimates in relation to estimated requirements in order to identify problem areas, and develop appropriate recommendations and programs including those necessary for the maintenance of an adequate mobilization base. Provide data and assistance before and after attack for national resource evaluation purposes of the Office of Emergency Planning.

(c) *Priorities and allocations.* Develop priorities, allocation, production, and distribution control systems, including provisions for other Federal departments and agencies, as appropriate, to serve as allotting agents for materials made available under such systems for construction and operation of facilities assigned to them.

(d) *New construction.* Develop procedures by which new production facility construction proposals will be reviewed for appropriate location in the light of such area factors as locational security, availability of labor, water, housing, and other requirements.

(e) *Industry evaluation.* Identify and rate those products and services, and their producing or supporting facilities, which are of exceptional importance to mobilization readiness, national defense, or post-attack survival and recovery.

(f) *Production capability.* Analyze potential effects of attack on actual production capability, taking into account the entire production complex including shortages of resources, and conduct studies as a basis for recommending pre-attack measures that would strengthen capabilities for post-attack production.

(g) *Stockpiles.* Assist the Office of Emergency Planning in formulating and carrying out plans for stockpiling of strategic and critical materials, and essential survival items.

(h) *Essential activities.* Maintain lists of activities essential to defense production and to minimum requirements of the civilian economy, such lists to be used in conjunction with lists of critical occupations.

(i) *Financial aid.* Develop plans and procedures for financial aids and incentives, including credit assistance to producers, processors, and distributors of those industries included in section 1(c) hereof, who might need such assistance in various mobilization conditions, particularly those resulting from attack.

(j) *Salvage and rehabilitation.* Develop plans for the salvage of stocks and rehabilitation of assigned products and facilities after attack.

SEC. 5. *Economic Stabilization.* The Secretary shall cooperate with the Office of Emergency Planning in the development of suitable economic stabilization measures providing continuing guidance to the States, their political subdivisions, manufacturers, processors, and the public on the use and conservation of essential commodities in an emergency including rationing.

SEC. 6. *Cooperation with Department of Defense.* In consonance with national civil defense plans, programs, and operations of the Department of Defense under Executive Order No. 10952, the Secretary shall:

(a) *Facilities protection.* Provide industry protection guidance materials adapted to the needs of assigned facilities and promote a national program to stimulate disaster preparedness and control in order to minimize the effects of overt or covert attack, and to maintain continuity of production and capacity to serve essential users in an emergency. Guidance shall include, but not be limited to, organizing and training facility personnel, personnel shelter, evacuation plans, records protection, continuity of management, emergency repair, de-concentration or dispersal of critical facilities, and industrial mutual aid associations for emergency.

(b) *Public roads control.* Develop plans for a national program, in cooperation with all Federal, State and local government units or other agencies concerned, for technical guidance to States and direction of Federal activities relating to highway traffic control problems which may be created during an emergency; and plans for barricading and/or marking streets and highways, leading into or out of restricted fallout areas, for the protection of the public by external containment of traffic through hazardous areas.

(c) *Weather function.* Prepare and issue currently, as well as in an emergency, forecasts and estimates of areas likely to be covered by fallout in event of attack and make this information available to the Federal, State, and local authorities for public dissemination.

(d) *Monitoring.* Provide for the detection, identification, monitoring, and reporting of chemical, biological and radiological agents at facilities operated or controlled by the Department of Commerce.

(e) *Damage assessment.* Maintain a capability to assess the effects of attack on assigned resource areas and departmental installations, both at national and field levels, and provide data to the Department of Defense.

SEC. 7. *Claimancy.* The Secretary shall prepare plans to claim supporting materials, manpower, equipment, supplies and services which would be needed to carry out assigned responsibilities and other essential functions of the Department from the appropriate agency and shall work with such agencies in developing programs to insure availability of such resources in an emergency.

SEC. 8. *Census Data.* The Secretary shall provide for the collection and reporting of census information on the status of human and economic resources including population, housing, agriculture, manufacture, mineral industries, business, transportation, foreign trade, construction, and governments, as required for emergency planning purposes.

SEC. 9. *Research.* Within the framework of Federal research objectives, the Secretary shall supervise or conduct research in areas directly concerned with carrying out his emergency preparedness responsibilities, designate representatives for necessary ad hoc or task force groups, and provide advice and assistance to other agencies in planning for research in areas involving the Department's interest.

SEC. 10. *Functional Guidance.* The Secretary, in carrying out the functions assigned in this order, shall be guided by the following:

(a) *Interagency cooperation.* The Secretary shall assume the initiative in developing joint plans for the coordination of transportation and production programs which involve other departments and agencies which have responsibilities for any segment of such activities. He shall utilize to the maximum those capabilities of other agencies qualified to perform or assist in the performance of assigned functions by contractual or other agreements.

(b) *Presidential coordination.* The Director of the Office of Emergency Planning shall advise and assist the President in determining policy for, and assist him in, coordinating the performance of functions under this order with the total national preparedness program.

(c) *Emergency planning.* Emergency plans and programs, and emergency organization structure required thereby, shall be developed as an integral part of the continuing activities of the Department of Commerce on the basis that it will have the responsibility for carrying out such programs during an emergency. The Secretary shall be prepared to implement all appropriate plans developed under this order. Modifications and temporary organizational changes, based on emergency conditions, will be in accordance with policy determination by the President.

SEC. 11. *Emergency Actions.* Nothing in this order shall be construed as conferring authority under Title III of the Federal Civil Defense Act of 1950, as amended, or otherwise, to put into effect any emergency plan, procedure, policy, program, or course of action prepared or developed pursuant to this order. Such authority is reserved to the President.

SEC. 12. *Redelegation.* The Secretary is hereby authorized to redelegate within the Department of Commerce the functions hereinabove assigned to him.

SEC. 13. *Prior Actions.* To the extent of any inconsistency between the provisions of any prior order and the provisions of this order, the latter shall control. Emergency Preparedness Order No. 2 (heretofore issued by the Director, Office of Civil and Defense Mobilization) (26 F.R. 653-654), is hereby revoked.

JOHN F. KENNEDY

THE WHITE HOUSE,  
February 16, 1962.

[F.R. Doc. 62-1805; Filed, Feb. 19, 1962; 10:47 a.m.]

### Executive Order 11000

#### ASSIGNING EMERGENCY PREPAREDNESS FUNCTIONS TO THE SECRETARY OF LABOR

By virtue of the authority vested in me as President of the United States, including authority vested in me by Reorganization Plan No. 1 of 1958 (72 Stat. 1799), it is hereby ordered as follows:

SECTION 1. *Scope.* The Secretary of Labor (hereinafter referred to as the Secretary) shall prepare national emergency plans and develop preparedness programs covering civilian manpower mobilization, more effective utilization of limited manpower resources including specialized personnel, wage and salary stabilization, worker incentives and protection, manpower resources and requirements, skill development and training, research, labor-management relations, and critical occupations. These plans and programs shall be designed to develop a state of readiness in these areas with respect to all conditions of national emergency, including attack upon the United States.

SEC. 2. *Functions.* The Secretary shall:

(a) *Civilian manpower mobilization.* Develop plans and issue guidance designed to utilize to the maximum extent civilian manpower resources, such plans and guidance to be developed with the active participation and assistance of the States and local political subdivisions thereof, and of other organizations and agencies concerned with the mobilization of the people of the United States. Such plans shall include, but not necessarily be limited to:

(1) *Manpower management.* Recruitment, selection and referral, training, employment stabilization (including appeals procedures), proper utilization, and determination of the skill categories critical to meeting the labor requirements of defense and essential civilian activities.

(2) *Priorities.* Procedures for translating survival and production urgencies into manpower priorities to be used as guides for allocating available workers.

(3) *National guidance.* Technical guidance to States for the utilization of the nationwide system of public employment offices and other appropriate agencies for screening, recruiting, and referring